

Message Text

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ACTION AF-10

INFO OCT-01 ISO-00 SS-15 MMO-01 ICA-11 PC-01 OC-06
 CCO-00 PER-01 OES-07 AID-05 EB-08 COME-00 TRSE-00
 CIAE-00 INR-10 NSAE-00 AGRE-00 OMB-01 ABF-01 /078 W
 -----118394 130944Z /20

R 121500Z APR 78

FM AMEMBASSY LIBREVILLE

TO SECSTATE WASHDC 860

LIMITED OFFICIAL USE SECTION 1 OF 2 LIBREVILLE 875

FOR AF/ASSISTANT SECRETARY MOOSE FROM AMBASSADOR

E.O. 11652: N/A

TAGS: AMGT, PEPR, XA

SUBJECT: GOALS/OBJECTIVES AND RESOURCES MANAGEMENT (GORM)

REF: STATE 69374

1. THE FOLLOWING DATA IS SUBMITTED PURSUANT REFTEL:
 TOTAL MISSION RESOURCES (OPTIMAL)

A. TOTAL PERSONNEL TOTAL

	DIRECT HIRE (INCREASE)		CONTRACT	
	MJ U.S.	LOCAL	U.S.	LOCAL
STATE	11 (1)	22 (0)	0	18 (1)
ICA	2 (0)	7 (1)	0	5 (0)
PEACE CORPS		6 (4)	2(0)	0 2 0)
TOTAL	19 (5)	31 (1)	0	25 (1) (NON- PERSONAL SERVICE)

B.PROGRAM

	OPTIMAL	INCREASE
STATE (TOTAL S&E)	830,000	205.000
ICA	330,000	119,600

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PEACE CORPS	489,000	250,600
SPECIAL SELF-HELP	25,000	25,000
TOTAL	1,674,000	600,200

C. ADMINISTRATIVE SUPPORT ONLY

	OPTIMAL	INCREASE
STATE	660,000	160,000
ICA	36,000	8,000

PEACE CORPS	311,000	149,900
TOTAL	1,007,000	317,900

2. IN ADDITION, YOU MAY WISH INCLUDE OPTIMAL AID PROGRAM FUNDS FOR SAO TOME IN FY 80 OF AN ESTIMATED DOLS 500,000, AN INCREASE OF DOLS 140,000 OVER FY 78. THIS ESTIMATE HAS NOT BEEN FACTORED IN (1) ABOVE. I FORESEE NO REQUIREMENT FOR PERMANENT PERSONNEL THERE.

3. JUSTIFICATION FOR INCREASES:

(A) GOALS AND OBJECTIVES FOR THIS POST WERE TRANSMITTED BY 77 STATE 295570, AND AS SEEN FROM HERE, REMAIN CURRENT. STATE COMPONENT OF THIS EMBASSY PERFORMS FULL RANGE OF FUNCTIONAL ACTIVITIES TRADITIONALLY ASSOCIATED WITH EMBASSIES IN SUPPORT OF THESE GOALS/OBJECTIVES. INCREASE OF ONE AMERICAN GSO HAS BEEN RECOMMENDED BEFORE, BUT I HAVE HITHERTO RESERVED JUDGMENT PENDING MY OWN EVALUATION. I HAVE NOW CONCLUDED THAT GIVEN GENERALLY LOW CALIBER OF GENERAL SERVICES FSLs, AND OF MAINTENANCE IN GENERAL IN LIBREVILLE, AN ADDITIONAL AMERICAN IS ESSENTIAL. ACCUMULATED SUB-PAR MAINTENANCE OVER YEARS BECAUSE OF LACK OF SUFFICIENT SUPERVISORY PERSONNEL HAS LED TO INCREASING MAINTENANCE COSTS, E.G., STAFF QUARTERS, AND THE PROMISE OF EVEN GREATER COSTS IN FUTURE JUST TO TRY AND STAY EVEN. ONE AMERICAN CURRENTLY ON BOARD DOES YEOMAN WORK, BUT CANNOT BE EVERYWHERE AT ONCE. I WOULD PREFER NOT TO LOSE THREE FSL POSITIONS JUST TO GAIN ONE AMERICAN, HOWEVER. INCREASE OF ONE AMERICAN AS GSO CLEARLY WILL SUPPORT OUR OVERALL GOALS AND OBJECTIVES, PARTICULARLY THROUGH LIMITED OFFICIAL USE

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PROVEMENT IN MORALE, AND WORKING AND LIVING CONDITIONS, WHILE AT SAME TIME SHOULD HELP TO MAKE MORE EFFICIENT USE OF RESOURCES THROUGH IMPROVED SUPERVISION. INCREASE IN FUNDS REPRESENTS COSTS OF ADDITIONAL AMERICAN, PLW COST OF THIRD C&R EMPLOYEE ONLY PARTIALLY FACTORED IN FY 78 BUDGET PLUS INCREASE IN LOCAL SALARIES AS RESULT WAGE SURVEY JUST COMPLETED AND FINALLY INCLUDES ESTIMATED 15 PERCENT INFLATION FACTOR.

(B) ICA - ICA GABON DIRECTLY SUPPORTS SEVERAL GOALS/OBJECTIVES INCLUDING SEEKING INCREASED UNDERSTANDING OF AND SUPPORT FOR US POLICIES, EMPHASIZING ROLE WHICH US PRIVATE INVESTMENT AND TRADE PLAY IN SUPPORTING GABONESE DEVELOPMENT AND INCREASING GABONESE AWARENESS OF ASPECTS OF US SOCIETY AND AMERICAN ACHIEVEMENT IN AREAS PARTICULARLY RELEVANT TO GABON. ONLY PROPOSED PERSONNEL INCREASE IS ONE DIRECT HIRE FSL SECRETARY CUM PROGRAM ASSISTANT TO SUPPORT NEW AMERICAN POSITION CREATED IN FY 78 BUT NOT YET FILLED. ADDITIONAL FUNDS COVER COST OF SECOND AMERICAN, A POSSIBLE

SECOND FULBRIGHTER IN FIELD OF PUBLIC ADMINISTRATION OR INTERNATIONAL FINANCE, AND INFLATION.

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ACTION AF-10

INFO OCT-01 ISO-00 SS-15 MMO-01 ICA-11 PC-01 OC-06
CCO-00 PER-01 OES-07 AID-05 EB-08 COME-00 TRSE-00
CIAE-00 INR-10 NSAE-00 AGRE-00 OMB-01 ABF-01 /078 W
-----118562 130943Z /20

R 121500Z APR 78
FM AMEMBASSY LIBREVILLE
TO SECSTATE WASHDC 861

LIMITED OFFICIAL USE SECTION 2 OF 2 LIBREVILLE 875

FOR AF/ASSITANT SECRETARY MOOSE FROM AMBASSADOR

(C) PEACE CORPS - PEACE CORPS HAS PARTICULARLY IMPORTANT
ROLE HERE NOT ONLY AS EXPRESSION OF TRADITIONAL PEACE CORPS
OBJECTIVES IN SUPPORT OF BASIC HUMAN NEEDS BUT ALSO AS ONLY
TANGIBLE EVIDENCE OF DIRECT USG INTEREST IN GABON'S OWN DEVELOP-
MENT OBJECTIVES. I FORESEE CONSIDERABLE EXPANSION IN WORTH-
WHILE PC ACTIVITIES OVER NEXT TWO YEARS INCLUDING INCREASE
IN PCVS FROM PRESENT 34 TO APPROXIMATELY 74. INCREASE IN
PCVS WILL REQUIRE ADDITIONAL STAFFERS (USUAL PC RATIO IS 1 TO 11).
WE EXPECT EXPAND PRESENT PROGRAM OF RURAL PRIMARY SHCOOL
CONSTRUCTION, NON-FORMAL EDUCATION DEVELOPMENT, TEACHING
ENGLISH AS FOREIGN LANGUAGE AND EDUCATION REFORM AND RENO-
VATION TO INCLUDE VARIETY OF PROGRAMS UNDER GENERAL RUBRIC
OF BASIC HUMAN NEEDS I.E., HEALTH/NUTRITION, FOOD/WATER,
KNOWLEDGE/SKILLS, ECONOMIC DEVELOPMENT/INCOME, HOUSING,
ENERGY/CONSERVATION AND COMMUNITY SERVICES WITH SPECIFIC
ATTENTION TO HEALTH, FISHERIES, FORESTRY AND AGRICULTURE.
EXPANSION WILL BE IN DIRECT RESPONSE TO GOG REQUESTS AND
CONSONANT WITH PC/S OWN MANDATE.

(D) AID - OPTIMAL FY 80 PROGRAM REFLECTS MY CONVICTION
THAT WE SHOULD CONTINUE AND INCREASE MODEST ASSISTANCE
PROGRAM FOR SAO TOME AS TANGIBLE EVIDENCE OUR SUPPORT FOR
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DEVELOPMENT PRIORITIES OF THIS POOR COUNTRY. SCOPE OF

POSSIBLE PROGRAM, HOWEVER, BEYOND PRESENT ACTIVITY EXCEPT FOR PL 480 OF DOLS 145,000 IS AS YET UNDEFINED AND WILL REQUIRE ADDITIONAL STUDY.

(E) SPECIAL SELF-HELP - DESPITE CONSTRAINTS ON ASSISTANCE FOR GABON, I HAVE FORMED VERY STRONG IMPRESSION THAT SOME SELF-HELP RESOURCES WOULD BE FULLY CONSISTENT WITH CONGRESSIONAL MANDATE FOR AID, AND WITH OVERALL COUNTRY GOALS AND OBJECTIVES IN SUPPORT OF GABONESE DEVELOPMENT. I SHALL THEREFORE ENDEAVOR TO MAKE CASE AS TIME GOES ON FOR SELF-HELP FUNDS ON BASIS THAT ARBITRARY DELIMITATION RECIPIENTS OF USAID FUNDS IS NOT NECESSARILY EQUITABLE, THAT PROPORTIONALLY THERE MAY BE AS MANY RURAL POOR IN GABON AS ELSEWHERE AMONG LDCS, AND THAT IT IS UNREALISTIC TO EXPECT THIS OR ANY OTHER LDC TO LAY ASIDE DESPERATELY NEEDED LONG-TERM INFRASTRUCTURE PROJECTS THAT WILL ENABLE GABON BETTER TO DIRECT ATTENTION TO ITS OWN POOR IN FUTURE SIMPLY IN ORDER TO ALLOCATE RESOURCES NOW DIRECTLY TO BENEFIT OF POOREST ELEMENTS OF SOCIETY.

4. REDUCTIONS: IT IS NOT CLEAR TO US FROM REFTTEL WHETHER 5-10 PERCENT REDUCTIONS ARE BEING REQUESTED ON CURRENT (FY 78) FUNDING LEVELS OR OPTIMAL LEVELS OF FY 80. SINCE STATE 63477 REFERS TO PRESENT PERSONNEL LEVELS, WE HAVE CALCULATED POSSIBLE REDUCTIONS ON SAME BASIS, I.E., CURRENT BUDGETS. THIS, OF COURSE, DOES NOT TAKE INTO ACCOUNT FACTORS OF INFLATION AND MANDATORY (I.E., LOCAL SALARY) INCREASES.

A. FIVE PER CENT

-ELIMINATE ONE C&R POSITION WHICH ESTABLISHED PRIMARILY FOR RELAY PURPOSES TO OTHER POSTS IN AFRECON SYSTEM IF POSITION IS TO REMAIN AND POST MUST TAKE FIVE PER CENT REDUCTION, IT SHOULD BE FUNDED FROM OTHER SOURCES (ESTIMATED LIMITED OFFICIAL USE

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SAVING TO LIBREVILL DOLS 54,000).

- CUT BACK ON LEAST ESSENTIAL MAINTENANCE (ESTIMATED SAVING DOL 30,000).

B. TEN PER CENT REDUCTION. IN ADDITION TO ABOVE:

- ELIMINATE STATE DEPARTMENT SUMMER INTERN (ESTIMATED SAVINGS DOL 4,200).

- POSTPONE FURNISHING OF TWO NEW ICA OFFICES (ESTIMATED SAVING DOLS 7,000).

- ELIMINATE 9 PCVS FROM TEFL PROGRAM (ESTIMATED SAVING DOLS 47,5000).

- STRETCH OUT ICA MONTHLY BULLETIN TO QUARTERLY (ESTIMATED SAVING DOLS 3,000).

- ELIMINATE TWO FSL MAINTENANCE PERSONNEL POSITIONS (ESTIMATED SAVING DOLS 10,000).

- FURTHER CUTBACK ON ESSENTIAL MAINTNENANCE (ESTIMATED SAVING DOLS 10,000).

- ELIMINATE ICA FSL OVERTIME (ESTIMATED SAVINGS
DOLS 1,200).

5. FOREGOING WAS PREPARED BY AMBASSADOR BEFORE DEPARTING
FOR STATES. YATES

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Message Attributes

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Disposition Approved on Date:
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